



LAION
Democratizing Artificial Intelligence

An Open Letter to the European Parliament

Protecting Open-Source AI for a Safe, Secure, and Sovereign Digital Future

Dear Members of the European Parliament,

We represent a cross-section of research institutions, technology firms, and developers committed to the open-source development of AI. We write this letter to respectfully urge you to consider the impact of the draft AI Act on open-source research and development (R&D), and the serious consequences for AI safety, competition, and sovereignty in Europe. The draft Act is expected to introduce new requirements for foundation models that could stifle open-source R&D on AI. However, open-source R&D is essential to safely develop, study, and deploy large AI models in Europe, and to ensure these technologies serve the public interest. Overbroad rules that inhibit open-source R&D could jeopardize Europe's digital future.

We welcome the EU's commitment to AI regulation, and we champion AI oversight. Our signatories have publicly called for AI regulation, and urged governments to establish public research facilities for AI development. However, AI oversight must be carefully calibrated to protect open-source R&D – and to keep Europe competitive in AI.

- **Open-source R&D is essential for safety, competition, and security in AI.** Open-source AI is worth protecting. First, open-source AI promotes safety through transparency. Open-sourcing data, models, and workflows enables researchers and authorities to audit the performance of a model or system; develop interpretability techniques; identify risks; and establish mitigations or develop anticipatory countermeasures. Second, open-source AI promotes competition. Small to medium enterprises across Europe can build on open-source models to drive productivity, instead of relying on a handful of large firms for essential technology. Finally, open-source AI promotes security. Public and private sector organizations can adapt open-source models for specialized applications without sharing private or sensitive data with a proprietary firm.
- **“One size fits all” rules will stifle open-source R&D.** Open-source projects involve a range of actors, including academic institutions, community-based developers, and private firms. Once released, open-source models can be inspected or modified by other entities who have no formal relationship to the original developer. That is

intentional: open-sourcing these “base” AI capabilities helps to promote access, innovation, and competition among downstream researchers and developers. However, rules that treat all foundation models as high-risk could make it difficult or impossible to research and develop open-source foundation models in Europe. Those rules could entrench proprietary gatekeepers, often large firms, to the detriment of open-source researchers and developers. They could limit academic freedom, preventing the European research community from studying models of public significance. They could hamper efforts to improve transparency in AI. They could reduce competition between model providers, and drive investment in AI overseas.

- **Europe cannot afford to lose AI sovereignty.** Inhibiting open-source R&D will leave the European scientific community and economy critically dependent on a handful of foreign and proprietary firms for essential AI infrastructure. This dependence may have serious future consequences, widening the scientific and technological gap between Europe and other parts of the world. Europe may cross a point-of-no-return, falling far behind in AI development, and being relegated to a consumer role without its own decision-making on critical technologies that will shape our societies. European authorities, researchers, businesses, and users will have no voice in the development of these capabilities. By comparison, promoting open-source R&D will foster strategic independence. Building on open-source foundation models, European researchers, businesses and Member States can develop their own AI capabilities – overseen, trained, and hosted in Europe.

Recommendation. To that end, we respectfully urge the European Parliament to:

1. **Ensure that open-source R&D can reasonably comply with the AI Act.** The Act should promote open-source R&D, including open-source R&D on foundation models. The Act should recognise important distinctions between closed-source AI models offered as a service (e.g. via app or API like chatGPT or GPT-4) and AI models released as open-source code (including open-source data, training source code, inference source code, and pre-trained models). Where appropriate, the Act should exempt open-source models from regulations that are intended for closed-source models offered as a service. It should be reasonably possible to research and develop open-source foundation models in Europe, ultimately improving safety, competition, and security in AI.
2. **Impose requirements proportional to risk.** The Act should impose rules for foundation models that are proportional to their actual risk. A “one size fits all” framework that treats all foundation models as high-risk could make it impossible to field low-risk and open-source models in Europe. This includes small models, specialized models, or “local” models developed for accessibility. Further, the Parliament should reconsider the definition of “general purpose AI”, which is vague and is not supported by broad scientific consensus. A system cannot be readily characterized as “general purpose” in the abstract. The capabilities and risk of an AI system depend on a number of factors, including the size and diversity of the data

set; available computing resources for training and inference; and the intended application.

- 3. Establish public research facilities to provide compute resources.** The EU should establish large-scale supercomputing facilities for AI research, enabling the broad European research community to study open-source foundation models at large scales. This will accelerate the safe development of next-generation foundation models under controlled conditions with public oversight and in accordance with European values. It will ensure that the highest-risk systems, identified by broad scientific consensus, are tested in a sandbox environment with robust security controls. This development and testing would promote digital resilience across Europe.

Deterring open-source AI will put at risk the digital security, economic competitiveness, and strategic independence of Europe. The consequences are serious. We respectfully urge you to consider these points in the Parliamentary text. By fostering a legislative environment that supports open-source R&D, the Parliament can promote safety through transparency, drive innovation and competition, and accelerate the development of a sovereign AI capability in Europe.

Thank you for your attention and commitment to the future of AI in Europe.

Sincerely,

LAION e.V.

The Large Scale Artificial Intelligence Open Network

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Pan-European AI Network of Excellence

German AI Association (KI-Bundesverband)

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